

Message Text

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DRAFTED BY AF/S:FGWISNER:SBA

APPROVED BY AF:WESCHAUFEELE

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FM SECSTATE WASHDC

TO USDEL SECRETARY PRIORITY

S E C R E T STATE 217216 TOSEC 250046

NODIS

FROM SCHAUFEELE

E.O. 11652: GDS

TAGS: PFOR, MZ

SUBJECT: ACTION MEMORANDUM: MESSAGE FOR PRESIDENT MACHEL
(S/S: 7618508)

1. FOLLOWING IS TEXT OF PROPOSED MESSAGE TO EMBASSY
MAPUTO:

2. "YOU SHOULD PASS THE FOLLOWING MESSAGE TO PRESIDENT
MACHEL AT YOUR EARLIEST OPPORTUNITY.

3." "DEAR MR. PRESIDENT: I HAVE HAD AN OPPORTUNITY TO
READ ASSISTANT SECRETARY SCHAUFEELE'S REPORT ON HIS LONG
AND USEFUL MEETING WITH YOU. I WANT TO EXPRESS MY APPRE-
CIATION FOR YOUR MOST HELPFUL COMMENTS AND ADVICE. I ALSO
APPRECIATE THE CANDOR OF YOUR ANALYSIS AND WILL TAKE YOUR
POINTS INTO ACCOUNT AS WE PROCEED WITH OUR EFFORT TO
RESOLVE THE PRESENT ISSUES OF ZIMBABWE AND NAMIBIA.

4. ,AS AMBASSADOR SCHAUFEELE TOLD YOU, I WILL BE MEETING
WITH THE SOUTH AFRICAN PRIME MINISTER IN ZURICH ON THE
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WEEKEND. I CONSIDER THIS MEETING OF VITAL IMPORTANCE TO

THE NEGOTIATIONS, BUT I MUST BE FRANK AND SHARE WITH YOU MY BELIEF THAT THESE TALKS WILL BE DIFFICULT AND THE OUTCOME IS NOT CERTAIN. YOU KNOW BETTER THAN I THE REALITIES OF SOUTH AFRICA AND ITS INTERNAL POLITICAL

SITUATION. WHILE THE PRIME MINISTER HAS COMMITTED HIS COUNTRY TO SEEKING A PEACEFUL RESOLUTION OF THE ISSUES IN ZIMBABWE AND NAMIBIA, THE PRESSURES HE WORKS UNDER ARE

CONSIDERABLE.

5."ASSUMING THAT I CAN MAKE PROGRESS WITH PRIME MINISTER VORSTER I WOULD BE PREPARED TO GO TO AFRICA FOLLOWING THESE TALKS. I WOULD HOPE TO VISIT TANZANIA AND ZAMBIA AND AS AMBASSADOR SCHAUFLE TOLD YOU I LOOK FORWARD TO AN OPPORTUNITY OF MEETING WITH YOU. IF A MEETING IS CONVENIENT, I COULD ARRIVE IN MAPUTO ON SATURDAY, SEPTEMBER 11, IN THE LATE MORNING. I WOULD EXPECT TO LEAVE THE SAME DAY.

6. "THESE PLANS ARE, OF COURSE, TENTATIVE UNTIL I KNOW THE RESULTS OF MY MEETING WITH PRIME MINISTER VORSTER. EQUALLY MY TRIP TO AFRICA WILL DEPEND VERY MUCH ON WHETHER REAL PROGRESS CAN BE MADE IN RESOLVING THE NAMI-BIAN CRISIS AND WHETHER PROGRESS TOWARDS A SETTLEMENT FOR ZIMBABWE CAN ALSO BE MADE. YOU HAVE THE BROAD FRAMEWORK OF THE SORT OF UNDERSTANDING I BELIEVE IS POSSIBLE TO NEGOTIATE FOR BOTH ZIMBABWE AND NAMIBIA, AND I WOULD APPRECIATE HAVING YOUR ANALYSIS AS TO WHETHER YOU BELIEVE THIS FRAMEWORK OFFERS A CONSTRUCTIVE BASIS FOR A SETTLEMENT. YOU COULD SEND ME ANY ADDITIONAL THOUGHTS THROUGH OUR AMBASSADOR. THESE WILL BE FORWARDED TO ME WHEREVER I AM.

7. "AS YOU POINTED OUT MANY POINTS OF IMPORTANT DETAIL REMAIN TO BE RESOLVED. BECAUSE OF THE CONCERN YOU EXPRESSED ABOUT THE NEGOTIATING PROCESS AND HOW THE INTERNAL SECURITY OF ZIMBABWE CAN BE ASSURED DURING THE PERIOD OF TRANSITION TO MAJORITY RULE, I WILL BE GIVING FURTHER THOUGHT TO THESE SUBJECTS, BUT I CONTINUE TO
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REGARD THE ABILITY OF ZIMBABWE NATIONALIST LEADERS TO UNIFY THEMSELVES FOR THE TRANSITIONAL PERIOD AS A CRUCIAL ELEMENT IN THE SUCCESS OF THE PRESENT UNDERTAKING.

8. AS I SAID IN MY SPEECH IN PHILADELPHIA ON AUGUST 31, IT WOULD BE IRONIC IF ZIMBABWE LEADERS LET AN OPPORTUNITY SLIP BY TO ACHIEVE THE GOAL THAT THEY HAD SOUGHT SO LONG AND AT SUCH COST. I CANNOT SEE WHEN AN OPPORTUNITY

OF THE SORT WE ARE WORKING TOWARD NOW WILL COME AGAIN.
THE REALITIES OF THE SOUTH AFRICAN DOMESTIC SITUATION
MAY NOT PERMIT, AND, AS I AM CERTAIN YOU UNDERSTAND,
THE DOMESTIC SITUATION IN THE U.S. AND THE UNITED KINGDOM
MAY NOT BE AS PROPITIOUS IN THE FUTURE AS THEY ARE TODAY.
IT IS IN ALL OUR INTEREST THAT ZIMBABWE ACHIEVE INDEPEN-
DENCE UNDER MAJORITY RULE WITH ITS ECONOMY INTACT AND
WITH AS LARGE A MEASURE OF RACIAL HARMONY AS POSSIBLE.

9. "ALTHOUGH THE PROBLEMS AHEAD ARE GREAT, I BELIEVE WE
OWE IT TO OUR TWO NATIONS AND TO THE PEOPLE OF ZIMBABWE
TO MAKE A SINCERE EFFORT TO REACH A SOLUTION NOW.
I LOOK FORWARD TO DISCUSSING THE BEST WAYS OF ACCOMPLISH-
ING THIS OBJECTIVE WITH YOU.

10. "BEST REGARDS , HENRY A. KISSINGER."

11. APPROVE DISAPPROVE

DRAFTED BY: AF/S - FGWISNER

APPROVED BY: AF - WESCHAUFLELE

CLEARED BY: S - MR. PASSAGE ROBINSON

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